EIGHTY-SEVENTH GENERAL ASSEMBLY 2018 REGULAR SESSION DAILY SENATE CLIP SHEET February 22, 2018

Clip Sheet Summary

Displays all amendments, fiscal notes, and conference committee reports for previous day.

Bill	Amendment	Action	Sponsor
SF 2148	<u>S-5028</u>	Filed	BRAD ZAUN
SF 2148	<u>S-5030</u>	Filed	TONY BISIGNANO
<u>SF 2169</u>	<u>S-5027</u>	Withdrawn	ROBERT M. HOGG, et al
<u>SF 2169</u>	<u>S-5029</u>	Lost	ROBERT M. HOGG, et al
<u>SF 2235</u>	<u>S-5021</u>	Adopted	TOM SHIPLEY
SF 2235	<u>S-5022</u>	Withdrawn	ROBERT M. HOGG
SF 2235	<u>S-5023</u>	Withdrawn	ROBERT M. HOGG
SF 2235	<u>S-5024</u>	Lost	ROBERT M. HOGG
SF 2235	<u>S-5026</u>	Lost	ROBERT M. HOGG
<u>SF 2235</u>	<u>S-5036</u>	Lost	ROBERT M. HOGG
<u>SF 2305</u>	<u>S-5025</u>	Filed	JAKE CHAPMAN
<u>SF 2306</u>	<u>S-5031</u>	Adopted	ROBY SMITH
<u>SF 2306</u>	<u>S-5037</u>	Ruled Out of Order	NATE BOULTON
SF 2326	<u>S-5032</u>	Filed	JEFF DANIELSON
SF 2326	<u>S-5033</u>	Filed	JEFF DANIELSON
SF 2326	<u>S-5034</u>	Filed	JEFF DANIELSON
<u>SF 2326</u>	<u>S-5035</u>	Filed	JEFF DANIELSON

Fiscal Notes

<u>SF 270</u> — <u>Open Enrollment Equality, School Districts</u> (LSB1460XS)

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SF 2234 — Probate and Conservatorship Court Fees (LSB5194SV)
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SF 2305 — Workers' Compensation Fraud (LSB5360SV)

SF 2319 — Regulatory Policy Reform (LSB5835SV)

<u>SF 2348 — Higher Education Expenditures, Tuition for In-Demand Career Fields (LSB5063SV)</u>

SF 2354 — Unemployment Misconduct (LSB5018SV)

SF 2359 — Open Enrollment Equality, School Districts (LSB1460SV)

<u>SF 2366 — Veterans Affairs Commission and Trust Fund Expenditures</u> (LSB5263SV)

HF 2297 — Boiler Inspections (LSB5645HV.1)

- 1 Amend Senate File 2148 as follows:
- Page 1, by striking lines 13 through 24 and inserting:
- 3 <Sec. REMOVAL OF AUTOMATED OR REMOTE SYSTEMS FOR
- 4 TRAFFIC LAW ENFORCEMENT VALIDITY OF PRIOR NOTICES AND
- 5 CITATIONS CONTRACTS AND AGREEMENTS VOID.
- 6 l. Prior to July 1, 2018, a local authority using an
- 7 automated or remote system for traffic law enforcement shall
- 8 discontinue using the system and remove the system equipment.
- 9 2. Effective July 1, 2018, all local ordinances authorizing
- 10 the use of automated or remote systems for traffic law
- 11 enforcement are void. However, any citation issued or mailed
- 12 pursuant to such an ordinance prior to July 1, 2018, shall
- 13 not be invalidated by the enactment of this Act and shall be
- 14 processed according to the provisions of law under which the
- 15 citation was authorized.
- 16 3. Effective July 1, 2018, all contracts and agreements
- 17 between local authorities and private entities related to the
- 18 installation, operation, maintenance, or use of automated or
- 19 remote systems for traffic law enforcement are null and void.
- 20 However, any obligation required to be performed or any payment
- 21 due pursuant to such a contract or agreement prior to July 1,
- 22 2018, shall be performed or paid pursuant to the terms of the
- 23 contract or agreement, unless otherwise agreed upon by the
- 24 parties to the contract or agreement. Any obligation required
- 25 to be performed or any payment due pursuant to such a contract
- 26 or agreement related to valid citations processed on or after
- 27 July 1, 2018, pursuant to subsection 2 shall be performed
- 28 or paid pursuant to the terms of the contract or agreement,
- 29 unless otherwise agreed upon by the parties to the contract or
- 30 agreement.>
- 31 2. Page 1, line 27, by striking <enforcement and> and
- 32 inserting <enforcement,>
- 33 3. Page 1, line 27, after <citations,> by inserting <and the</p>
- 34 validity of contracts and agreements,>
- 35 4. Title page, line 2, by striking <requiring> and inserting

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S-5028 (Continued)

- 1 <including provisions relating to>
- 2 5. Title page, line 3, after <systems, > by inserting <the
- 3 validity of certain citations, and the validity of contracts
- 4 and agreements of local authorities,>
- 5 6. By renumbering as necessary.

By BRAD ZAUN

S-5028 FILED FEBRUARY 21, 2018

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- 1 Amend Senate File 2148 as follows:
- By striking everything after the enacting clause and
- 3 inserting:
- 4 <Section 1. Section 321.1, Code 2018, is amended by adding
- 5 the following new subsection:
- 6 NEW SUBSECTION. 06B. "Automated traffic law enforcement
- 7 system" means a device used for the enforcement of laws
- 8 regulating vehicular traffic and equipped with one or more
- 9 sensors working in conjunction with one of the following:
- 10 a. An official traffic-control signal, to produce recorded
- 11 images of motor vehicles entering an intersection against a red
- 12 signal light.
- 13 b. A speed measuring device, to produce recorded images of
- 14 motor vehicles traveling at a prohibited rate of speed.
- 15 c. A railroad grade crossing signal light, as described in
- 16 section 321.342, to produce recorded images of motor vehicles
- 17 violating the signal light.
- 18 d. Any official traffic-control device, if failure to comply
- 19 with the official traffic-control device constitutes a moving
- 20 violation under this chapter.
- 21 Sec. 2. NEW SECTION. 321.492C Automated traffic law
- 22 enforcement systems.
- The department shall not place, operate, maintain,
- 24 or employ the use of any automated traffic law enforcement
- 25 system. The department shall not cause to be placed any
- 26 automated traffic law enforcement system except as provided in
- 27 this section or in rules adopted by the department under this
- 28 section.
- 29 2. a. A local authority, or another entity on a local
- 30 authority's behalf, shall not operate an automated traffic law
- 31 enforcement system without approving the use of the system
- 32 following an established self-certification process. The
- 33 self-certification process shall include a justification report
- 34 meeting the requirements of paragraph "b", which shall be
- 35 made readily available for the public to review, and a public

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- 1 hearing at which the local authority shall provide evidence
- 2 of a demonstrated safety need for the automated traffic law
- 3 enforcement system. Notice of the date, time, and place of the
- 4 hearing shall be published in the manner described in section
- 5 362.3. A public hearing may address several locations at
- 6 which a local authority intends to place an automated traffic
- 7 law enforcement system. However, a local authority shall
- 8 adopt a separate ordinance approving the use of an automated
- 9 traffic law enforcement system for each location at which the
- 10 local authority operates a fixed or mobile automated traffic
- 11 law enforcement system. A local authority may approve the
- 12 operation of an automated traffic law enforcement system
- 13 only if the system is located in a documented high-crash or
- 14 high-risk location at which there is a demonstrated safety
- 15 need for the system. The local authority shall demonstrate
- 16 the safety need for the system based on the volume of traffic,
- 17 the history of motor vehicle accidents, the frequency and type
- 18 of traffic violations, the risk to peace officers employing
- 19 traditional traffic enforcement methods, any additional
- 20 information required in the justification report, and any other
- 21 safety criteria deemed appropriate by the local authority.
- 22 These requirements shall apply for each location at which a
- 23 local authority, or another entity on a local authority's
- 24 behalf, operates a fixed or mobile automated traffic law
- 25 enforcement system.
- 26 b. A justification report shall provide all necessary
- 27 information and documentation to demonstrate whether an area is
- 28 a high-crash or high-risk location and shall include but not be
- 29 limited to documentation regarding all the following:
- 30 (1) Existing traffic speeds, posted speed limits,
- 31 traffic volumes, and intersection or roadway geometry. Such
- 32 documentation shall provide assurance that existing speed
- 33 limits and official traffic-control signal timings are
- 34 appropriate and shall describe how the limits and timings were
- 35 established.

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- 1 (2) The applicable motor vehicle accident history,
- 2 including accident severity, and the history of traffic
- 3 violations for accidents occurring at the location attributable
- 4 to violating the speed limit or an official traffic-control
- 5 signal. Such documentation shall compare accident data with
- 6 data from other similar locations within the local authority's
- 7 jurisdiction, other similar jurisdictions, and larger
- 8 metropolitan areas.
- 9 (3) The identification of critical traffic safety issues
- 10 related to the data required by subparagraphs (1) and (2),
- 11 including a comprehensive list of solutions that may address
- 12 the critical traffic safety issues.
- 13 (4) Solutions or safety countermeasures that the local
- 14 authority has implemented along with those that the local
- 15 authority has considered but not implemented. These may
- 16 include solutions relating to law enforcement, engineering,
- 17 public education campaigns, or other safety countermeasures.
- 18 (5) Discussions held and actions taken by the local
- 19 authority with any partnering entities that have resources
- 20 which could aid in the reduction of accidents attributable
- 21 to violating the speed limit or an official traffic-control
- 22 signal.
- 23 (6) The reason or reasons the local authority believes an
- 24 automated traffic law enforcement system is the best solution
- 25 to address the critical traffic safety issues.
- 26 c. A local authority, or another entity on a local
- 27 authority's behalf, shall not operate an automated traffic law
- 28 enforcement system without posting signage meeting all of the
- 29 following requirements:
- 30 (1) For a fixed automated traffic law enforcement system,
- 31 permanent signs advising drivers that the system is in place
- 32 shall be posted in clear and present view of passing drivers in
- 33 advance of the location where the system is in use.
- 34 (2) For a mobile automated traffic law enforcement system,
- 35 temporary or permanent signs advising drivers that the system

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- 1 is in place shall be posted in clear and present view of
- 2 passing drivers in advance of the location where the system is
- 3 in use.
- 4 (3) The signage conforms to the manual on uniform
- 5 traffic-control devices as adopted by the department.
- 6 d. A local authority, or another entity on a local
- 7 authority's behalf, shall not issue a citation resulting from
- 8 the use of an automated traffic law enforcement system until
- 9 an active peace officer of the local authority has reviewed
- 10 the citation and any relevant recorded images produced by the 11 system.
- 12 e. The amount of the fine or civil penalty imposed by a
- 13 citation resulting from the use of an automated traffic law
- 14 enforcement system shall not exceed the amount of the fine for
- 15 a scheduled violation under section 805.8A for the same or a
- 16 similar violation of this chapter.
- 17 f. An automated traffic law enforcement system working
- 18 in conjunction with a speed measuring device or official
- 19 traffic-control signal shall comply with the generally accepted
- 20 procedures for operating the system. An automated traffic law
- 21 enforcement system shall verify its internal calibrations on a
- 22 daily basis. If the daily internal calibration is not valid,
- 23 the system shall not operate until a successful calibration
- 24 is subsequently conducted. In addition to the daily internal
- 25 calibration, a monthly calibration shall be conducted by a
- 26 person trained in the calibration of the system. A person
- 27 trained in the calibration of a mobile automated traffic law
- 28 enforcement system shall also conduct a calibration prior to
- 29 the use of the mobile system after any change in location.
- 30 A local authority, or another entity on a local authority's
- 31 behalf, operating an automated traffic law enforcement
- 32 system shall maintain a monthly log detailing whether the
- 33 local authority or entity successfully performed the monthly
- 34 calibrations and whether the system successfully performed the
- 35 daily internal calibrations. The log and documentation of

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- 1 the calibrations shall be admissible in any court proceeding
- 2 relating to an official traffic-control signal violation
- 3 pursuant to section 321.257 or a speed limit violation pursuant
- 4 to section 321.285.
- 5 g. A local authority shall maintain or compile records
- 6 relating to the number of traffic violations and number
- 7 of traffic accidents for all locations at which the local
- 8 authority, or another entity on a local authority's behalf,
- 9 operates or intends to operate an automated traffic law
- 10 enforcement system. Such records shall be maintained or
- ll compiled by the local authority for one year prior to the
- 12 installation of the automated traffic law enforcement system
- 13 and for each year the automated traffic law enforcement
- 14 system is in operation. Such records shall be available for
- 15 examination to the same extent allowed in section 22.2. A
- 16 local authority with an automated traffic law enforcement
- 17 system operating within its jurisdiction shall file an annual
- 18 report with the general assembly on or before December 31 of
- 19 each year detailing the effectiveness of each automated traffic
- 20 law enforcement system operating within its jurisdiction. An
- 21 annual report shall include the justification report described
- 22 in paragraph "b" and shall also include but not be limited to
- 23 information relating to increases or decreases in the number of
- 24 speed limit violations, violations of official traffic-control
- 25 signals, and traffic accidents.
- 26 h. Prior to a local authority placing an automated traffic
- 27 law enforcement system on a primary road, the local authority
- 28 shall obtain approval from the department in accordance
- 29 with rules adopted by the department. A local authority
- 30 shall submit to the department any information requested by
- 31 the department during the approval process. If the local
- 32 authority's use of the system is approved by the department,
- 33 the local authority shall follow the requirements set forth
- 34 in rules adopted by the department. The department may
- 35 modify its rules relating to automated traffic law enforcement

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- 1 systems to the extent necessary to ensure automated traffic
- 2 law enforcement systems are operated in a safe and equitable
- 3 manner. This paragraph "h'' shall not apply to an automated
- 4 traffic law enforcement system approved or allowed to operate
- 5 in accordance with rules adopted by the department and in
- 6 operation prior to January 1, 2017. A local authority may
- 7 continue to operate such a system in the same manner as the
- 8 system was operated prior to January 1, 2017. However, after a
- 9 local authority discontinues operation of such a system, any
- 10 new manner of operation or new system operated by the local
- ll authority shall comply with this paragraph "h". The department
- 12 shall have the authority to annually review all automated
- 13 traffic law enforcement systems placed on primary roads and
- 14 shall have the authority to require removal or modification of
- 15 such systems.
- 16 i. A local authority shall designate a process by which
- 17 a person may appeal a citation issued through the use of an
- 18 automated traffic law enforcement system, which at a minimum
- 19 shall provide for all of the following:
- 20 (1) An appeal to an impartial body created by the local
- 21 authority to review citations issued through the use of
- 22 automated traffic law enforcement systems.
- 23 (2) Following a decision from the impartial body that is
- 24 adverse to the person, an appeal to the district court, sitting
- 25 in small claims, of the county in which the local authority is
- 26 located.
- j. (1) A local authority shall authorize a petition process
- 28 by which citizens within the local authority may petition for
- 29 the removal of a fixed automated traffic law enforcement system
- 30 or the disapproval of a location approved for the use of mobile
- 31 automated traffic law enforcement systems in accordance with
- 32 this section. Petitions under this paragraph "j'' shall be
- 33 specific to one fixed system or one location approved for the
- 34 use of mobile systems.
- 35 (2) If the local authority is a city, a petition brought

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- 1 under this paragraph j'' is valid if it is signed by a number
- 2 of eligible electors of the city equal to or greater than ten
- 3 percent of the number of persons who voted in the last regular
- 4 city election. The petition shall include the signatures of
- 5 the petitioners, the places of residence of the petitioners,
- 6 and the date on which the petitioners signed the petition.
- 7 (3) If the local authority is a county, a petition brought
- 8 under this paragraph "j" is valid if it is signed by a number
- 9 of eligible electors of the county equal to or greater than
- 10 ten percent of the number of votes cast in the county in the
- ll last presidential election. The petition shall include the
- 12 signatures of the petitioners, the places of residence of the
- 13 petitioners, and the date on which the petitioners signed the
- 14 petition.
- 15 (4) If a petition is valid as provided in this paragraph
- 16 "j", the city council or county board of supervisors, as
- 17 applicable, shall vote on whether to repeal the ordinance
- 18 allowing the operation of the fixed system or approving the
- 19 location for the use of mobile systems.
- 20 (5) If a city council or county board of supervisors has
- 21 voted pursuant to subparagraph (4), a new petition for the same
- 22 fixed system or the same location approved for use of mobile
- 23 systems shall not be valid for three years after the date of
- 24 the vote.
- k. A local authority that operates an automated traffic
- 26 law enforcement system in violation of this section shall be
- 27 precluded from operating any automated traffic law enforcement
- 28 system for a period of two years. A citizen residing within
- 29 the jurisdiction of a local authority which violates this
- 30 section shall be allowed to file suit to enjoin the local
- 31 authority from operating an automated traffic law enforcement
- 32 system in accordance with this paragraph "k".
- 33 3. All moneys collected by a local authority from citations
- 34 issued as a result of the use of an automated traffic law
- 35 enforcement system, less the amount necessary for the

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- 1 installation, operation, and maintenance of the automated
- 2 traffic law enforcement system, shall be deposited in the
- 3 account or accounts maintained by the local authority for
- 4 moneys appropriated to the local authority from the secondary
- 5 road fund or street construction fund of the cities, or shall
- 6 be deposited in any account and used for the purposes of public
- 7 safety.>
- 8 2. Title page, by striking lines 1 through 3 and inserting
- 9 <An Act regulating the use of automated traffic law enforcement
- 10 systems, and providing penalties.>

By TONY BISIGNANO

S-5030 FILED FEBRUARY 21, 2018

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- 1 Amend Senate File 2169 as follows:
- Page 1, line 7, by striking <up to the amount specified
- 3 in paragraph "c'' or "d'',>
- Page 1, by striking lines 22 through 30 and inserting:
- 5 <Sec. . STUDY ON DRAM SHOP LIABILITY INSURANCE
- 6 CLAIMS. The commissioner of insurance shall conduct a study to
- 7 determine whether the insurance premiums paid by Iowa alcoholic
- 8 beverage licensees for dram shop liability coverage are
- 9 appropriate. In doing so, the commissioner of insurance shall
- 10 develop a report that includes the total premiums collected by
- 11 dram shop liability carriers in the state and the history of
- 12 claims, including whether a claim was settled, a lawsuit was
- 13 filed, or a jury verdict was rendered.>

By ROBERT M. HOGG
NATE BOULTON

S-5027 FILED FEBRUARY 21, 2018 WITHDRAWN

S-5027 -1-

- 1 Amend Senate File 2169 as follows:
- Page 1, line 7, by striking <up to the amount specified
- 3 in paragraph "c'' or "d'',>
- 4 2. Page 1, by striking lines 22 through 30 and inserting:
- 5 <Sec. . STUDY ON DRAM SHOP LIABILITY INSURANCE
- 6 CLAIMS. The commissioner of insurance shall conduct a study to
- 7 determine whether the insurance premiums paid by Iowa alcoholic
- 8 beverage licensees for dram shop liability coverage are
- 9 appropriate. In doing so, the commissioner of insurance shall
- 10 develop a report that includes the total premiums collected by
- 11 dram shop liability carriers in the state and the history of
- 12 claims, including whether a claim was settled, a lawsuit was
- 13 filed, or a jury verdict was rendered. The commissioner of
- 14 insurance shall provide the report to the members of the Senate
- 15 and House Commerce committees no later than December 15, 2018.>

By ROBERT M. HOGG
NATE BOULTON
RITA HART
JIM LYKAM

S-5029 FILED FEBRUARY 21, 2018 LOST

S-5029 -1-

- 1 Amend Senate File 2235 as follows:
- 2 1. Page 3, by striking lines 2 through 4 and inserting:
- 3 <g. Any land, building, conveyance, or other temporary or</p>
- 4 permanent structure whether publicly or privately owned, that
- 5 contains, houses, supports, or is appurtenant to any critical
- 6 infrastructure as described in paragraphs "a" through "f" of
- 7 this subsection.>
- 8 2. Page 3, line 5, by striking <3.> and inserting <2.>
- 9 3. Page 3, line 8, by striking property>
- 10 4. Page 3, line 12, after <duties.> by inserting <In
- 11 addition, "critical infrastructure sabotage" does not include
- 12 any condition or activity related to the production of farm
- 13 products as defined in section 554.9102, including but not
- 14 limited to the discharge of agricultural stormwater; the
- 15 construction or use of soil or water quality conservation
- 16 practices or structures; the preparation of agricultural land
- 17 and the raising, harvesting, drying, or storage of agricultural
- 18 crops; the application of fertilizer as defined in section
- 19 200.3, pesticides as defined in section 206.2, or manure
- 20 as defined in section 459.102; the installation and use of
- 21 agricultural drainage tile and systems; the construction,
- 22 operation, or management of an animal feeding operation as
- 23 defined in section 459.102; and the care, feeding, or watering
- 24 of livestock.>
- 25 5. Title page, line 2, by striking property>

By TOM SHIPLEY

S-5021 FILED FEBRUARY 21, 2018 ADOPTED

S-5021 -1-

- 1 Amend Senate File 2235 as follows:
- 2 1. By striking everything after the enacting clause and
- 3 inserting:
- 4 <Section 1. Section 716.3, subsection 2, Code 2018, is
- 5 amended to read as follows:
- 6 2. a. Criminal Except as provided in paragraph "b",
- 7 criminal mischief in the first degree is a class "C" felony.
- 8 b. Criminal mischief in the first degree is a class "B"
- 9 felony if the criminal mischief results in more than two
- 10 hundred fifty thousand dollars in damage or physical injury to
- 11 a person.

By ROBERT M. HOGG

S-5022 FILED FEBRUARY 21, 2018 WITHDRAWN

S-5022 -1-

- 1 Amend Senate File 2235 as follows:
- 2 l. Page 3, line 7, after <public> by inserting <and personal
- 3 injury or physical damage>

By ROBERT M. HOGG

<u>S-5023</u> FILED FEBRUARY 21, 2018 WITHDRAWN

S-5023 -1-

- 1 Amend Senate File 2235 as follows:
- 2 l. Page 3, line 12, after <duties.> by inserting <"Critical</p>
- 3 infrastructure sabotage" does not include nonviolent protest
- 4 that does not result in physical injury or property damage.>

By ROBERT M. HOGG

<u>S-5024</u> FILED FEBRUARY 21, 2018 LOST

S-5024 -1-

- 1 Amend Senate File 2235 as follows:
- 2 l. Page 3, by striking line 15 and inserting:
- 3 <1. A person commits critical infrastructure sabotage in
- 4 the first degree if the person commits critical infrastructure
- 5 sabotage which results in a serious injury as defined in
- 6 section 702.18 or property damage to critical infrastructure
- 7 of more than two hundred fifty thousand dollars. Critical
- 8 infrastructure sabotage in the first degree is>
- 9 2. Page 3, line 18, by striking <eighty-five> and inserting
- 10 <ten>
- 11 3. Page 3, after line 19 by inserting:
- 12 <2. A person commits critical infrastructure sabotage in</p>
- 13 the second degree if the person commits critical infrastructure
- 14 sabotage which results in physical injury to a person or
- 15 property damage to critical infrastructure of more than ten
- 16 thousand dollars but does not exceed two hundred fifty thousand
- 17 dollars. Critical infrastructure sabotage in the second degree
- 18 is a class "C" felony.
- 19 3. A person commits critical infrastructure sabotage in
- 20 the third degree if the person commits critical infrastructure
- 21 sabotage which results in property damage to critical
- 22 infrastructure of more than one thousand dollars but does not
- 23 exceed ten thousand dollars. Critical infrastructure sabotage
- 24 in the third degree is a class "D" felony.
- 25 4. A person commits critical infrastructure sabotage in the
- 26 fourth degree if the person commits critical infrastructure
- 27 sabotage which results in property damage to critical
- 28 infrastructure of more than five hundred dollars but does not
- 29 exceed one thousand dollars. Critical infrastructure sabotage
- 30 in the fourth degree is an aggravated misdemeanor.
- 31 5. A person commits critical infrastructure sabotage in
- 32 the fifth degree if the person commits critical infrastructure
- 33 sabotage which results in property damage to critical
- 34 infrastructure of five hundred dollars or less. Critical
- 35 infrastructure sabotage in the fifth degree is a serious

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S-5026 (Continued)

- 1 misdemeanor.
- 2 6. A person commits critical infrastructure sabotage in
- 3 the sixth degree if the person commits critical infrastructure
- 4 sabotage which does not result in any property damage.
- 5 Critical infrastructure sabotage in the sixth degree is a
- 6 simple misdemeanor.>
- 4. By renumbering as necessary.

By ROBERT M. HOGG

S-5026 FILED FEBRUARY 21, 2018 LOST

S-5026 -2-

- 1 Amend Senate File 2235 as follows:
- 2 1. Page 3, line 12, after <duties.> by inserting <"Critical</p>
- 3 infrastructure sabotage" does not include protesting the use of
- 4 eminent domain by a person while on the person's property.>

By ROBERT M. HOGG

<u>S-5036</u> FILED FEBRUARY 21, 2018 LOST

S-5036 -1-

- 1 Amend Senate File 2305 as follows:
- 2 l. Page 6, by striking lines 27 through 29 and inserting
- 3 <Notwithstanding section>
- Page 12, line 7, after <of> by inserting <section>
- 5 3. Title page, line 3, by striking <appropriations and>

By JAKE CHAPMAN

S-5025 FILED FEBRUARY 21, 2018

S-5025 -1-

- 1 Amend Senate File 2306 as follows:
- 2 l. Page 1, line 3, by striking <year> and inserting
- 3 <election year, as defined in section 68A.402, subsection 10>
- 4 2. Page 1, line 6, by striking <campaigning> and inserting
- 5 <whose name will appear on a ballot>

By ROBY SMITH

<u>S-5031</u> FILED FEBRUARY 21, 2018 ADOPTED

S-5031 -1-

- 1 Amend Senate File 2306 as follows:
- 2 l. Page l, before line 16 by inserting:
- 3 <Sec. ___. NEW SECTION. 68A.507 Contribution limits for
- 4 candidates.
- 5 l. For the purposes of this section, "election campaign
- 6 cycle" means the time period between elections for a particular
- 7 office. Each primary, general, and special election is a
- 8 separate election campaign cycle. Separate contribution limits
- 9 for each type of election for a particular office, including
- 10 primary, general, and special elections, apply in an election
- 11 campaign cycle.
- 12 2. A person shall not make and a candidate, candidate's
- 13 committee, or anyone acting on behalf of any candidate or
- 14 candidate's committee shall not accept any contribution which
- 15 will cause the total amount of the person's contributions to
- 16 a candidate or candidate's committee to exceed the following
- 17 amounts for an election campaign cycle:
- 18 a. From a candidate's committee, two thousand dollars.
- 19 b. From a political committee that contributes to five or
- 20 more candidates, five thousand dollars.
- 21 c. From a political committee that contributes to fewer than
- 22 five candidates, two thousand seven hundred dollars.
- 23 d. From a national political party, state statutory
- 24 political committee, or county statutory political committee,
- 25 five thousand dollars.
- 26 e. From any other person, two thousand seven hundred
- 27 dollars.
- 28 3. A person shall not make and a political committee shall
- 29 not accept any contribution which will cause the total amount
- 30 of the person's contributions to a political committee to
- 31 exceed five thousand dollars for an election campaign cycle.
- 32 4. A person shall not make and a state statutory political
- 33 committee or county statutory political committee shall not
- 34 accept any contribution which will cause the total amount of
- 35 the person's contributions to a state statutory political

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- 1 committee or county statutory political committee to exceed the
- 2 following amounts for an election campaign cycle:
- 3 a. From a political committee that contributes to five or
- 4 more candidates, five thousand dollars.
- 5 b. From a political committee that contributes to fewer than
- 6 five candidates, ten thousand dollars.
- 7 c. From any other person other than a candidate committee,
- 8 state statutory political committee, county statutory political
- 9 committee, or national political party, ten thousand dollars.>
- 10 2. Title page, by striking lines 1 through 3 and inserting
- 11 < An Act relating to the regulation of elections, including
- 12 disclosure reports and campaign contributions.>

By NATE BOULTON

S-5037 FILED FEBRUARY 21, 2018 RULED OUT OF ORDER

S-5037 -2-

- 1 Amend Senate File 2326 as follows:
- 2 l. Page l, before line l by inserting:
- 3 <Section 1. Section 80.9, subsection 2, Code 2018, is</p>
- 4 amended to read as follows:
- 5 2. The state patrol is established in the department. The
- 6 patrol shall be under the direction of the commissioner. The
- 7 number of supervisory officers shall be in proportion to the
- 8 membership of the state patrol. The department shall maintain
- 9 a vehicle theft unit in the state patrol to investigate
- 10 and assist in the examination and identification of stolen,
- 11 altered, or forfeited vehicles. Notwithstanding any other
- 12 provision of law to the contrary, the state patrol shall
- 13 receive and administer grants provided to this state pursuant
- 14 to the motor carrier safety assistance program of the federal
- 15 motor carrier safety administration.>
- 2. Title page, line 3, after <to> by inserting <the</p>
- 17 administration of the federal motor carrier safety assistance
- 18 program and>
- 3. By renumbering as necessary.

By JEFF DANIELSON

S-5032 FILED FEBRUARY 21, 2018

S-5032 -1-

- 1 Amend Senate File 2326 as follows:
- 2 l. Page 1, line 5, after <state> by inserting <,>
- 3 2. Page 1, line 6, by striking <department. > and inserting
- 4 <department, against commercial motor vehicles, subject to the
- 5 limitations set forth in subsection 1A, and to enforce the laws
- 6 of the state against noncommercial motor vehicles as described
- 7 in subsection 1B.>
- 8 3. Page 1, line 10, by striking <all laws of this state> and
- 9 inserting <all such laws of this state>
- 10 4. Page 1, line 13, by striking <subsection> and inserting
- 11 <subsections>
- 12 5. Page 1, before line 14 by inserting:
- 13 <NEW SUBSECTION. 1A. An employee designated as a peace
- 14 officer pursuant to this section, when performing a traffic
- 15 stop of a commercial motor vehicle for a speeding violation,
- 16 shall do one of the following:
- 17 a. For a speeding violation of ten miles per hour or less
- 18 over the legal speed limit, the employee shall not issue a
- 19 citation for the violation unless the person was operating the
- 20 commercial motor vehicle in an erratic manner.
- 21 b. For a speeding violation of more than ten miles per
- 22 hour but less than sixteen miles per hour over the legal speed
- 23 limit, the employee shall issue a citation for the violation,
- 24 but may use the employee's discretion to issue a citation for a
- 25 violation of ten miles per hour over the legal speed limit.
- 26 c. For a speeding violation of sixteen miles per hour or
- 27 more over the legal speed limit, the employee shall issue a
- 28 citation for the violation.
- 29 NEW SUBSECTION. 1B. An employee designated as a peace
- 30 officer pursuant to this section shall not perform a traffic
- 31 stop of a noncommercial motor vehicle unless the vehicle poses
- 32 an imminent danger to the public or unless the stop is a
- 33 result of a request for assistance by a law enforcement agency
- 34 or peace officer with authority to stop noncommercial motor
- 35 vehicles. For purposes of this subsection, "imminent danger

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- 1 to the public" includes but is not limited to a motor vehicle
- 2 operating twenty-five miles per hour or more over the legal
- 3 speed limit or operating in an erratic manner such as weaving
- 4 in and out of traffic at high speeds or swerving across the
- 5 traveled portion of the roadway.>
- 6 6. By renumbering as necessary.

By JEFF DANIELSON

S-5033 FILED FEBRUARY 21, 2018

S-5033 -2-

- 1 Amend Senate File 2326 as follows:
- 2 l. Page 1, line 5, after <state> by inserting <,>
- 3 2. Page 1, line 6, by striking <department. > and inserting
- 4 <department, against commercial motor vehicles, subject to the
- 5 limitations set forth in subsection 1A, and to enforce the laws
- 6 of the state against noncommercial motor vehicles as described
- 7 in subsection 1B, subject to the limitations set forth in
- 8 subsection 1A.>
- 9 3. Page 1, line 10, by striking <all laws of this state> and
- 10 inserting <all such laws of this state>
- 11 4. Page 1, line 13, by striking <subsection> and inserting
- 12 <subsections>
- 13 5. Page 1, before line 14 by inserting:
- 14 <NEW SUBSECTION. 1A. An employee designated as a peace
- 15 officer pursuant to this section, when performing a traffic
- 16 stop of a motor vehicle for a speeding violation, shall do one
- 17 of the following:
- 18 a. For a speeding violation of ten miles per hour or less
- 19 over the legal speed limit, the employee shall not issue a
- 20 citation for the violation unless the person was operating the
- 21 commercial motor vehicle in an erratic manner.
- 22 b. For a speeding violation of more than ten miles per
- 23 hour but less than sixteen miles per hour over the legal speed
- 24 limit, the employee shall issue a citation for the violation,
- 25 but may use the employee's discretion to issue a citation for a
- 26 violation of ten miles per hour over the legal speed limit.
- 27 c. For a speeding violation of sixteen miles per hour or
- 28 more over the legal speed limit, the employee shall issue a
- 29 citation for the violation.
- 30 NEW SUBSECTION. 1B. An employee designated as a peace
- 31 officer pursuant to this section shall not perform a traffic
- 32 stop of a noncommercial motor vehicle unless the vehicle
- 33 poses an imminent danger to the public or unless the stop is
- 34 a result of a request for assistance by a law enforcement
- 35 agency or peace officer with authority to stop noncommercial

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- 1 motor vehicles. For purposes of this subsection, "imminent
- 2 danger to the public" includes but is not limited to a motor
- 3 vehicle operating at excessive speed or operating in an erratic
- 4 manner such as weaving in and out of traffic at high speeds or
- 5 swerving across the traveled portion of the roadway.>

By JEFF DANIELSON

S-5034 FILED FEBRUARY 21, 2018

S-5034 -2-

- 1 Amend Senate File 2326 as follows:
- 2 1. Page 1, line 5, after <state> by inserting <,>
- 3 2. Page 1, line 6, by striking <department. > and inserting
- 4 <department, against commercial motor vehicles and to enforce
- 5 the laws of the state against noncommercial motor vehicles as
- 6 described in subsection 1A.>
- 7 3. Page 1, line 10, by striking <all laws of this state> and
- 8 inserting <all such laws of this state>
- 9 4. Page 1, line 13, by striking <subsection> and inserting
- 10 <subsections>
- 11 5. Page 1, before line 14 by inserting:
- 12 <NEW SUBSECTION. 1A. An employee designated as a peace
- 13 officer pursuant to this section shall not perform a traffic
- 14 stop of a noncommercial motor vehicle unless the vehicle
- 15 poses an imminent danger to the public or unless the stop is
- 16 a result of a request for assistance by a law enforcement
- 17 agency or peace officer with authority to stop noncommercial
- 18 motor vehicles. For purposes of this subsection, "imminent
- 19 danger to the public" includes but is not limited to a motor
- 20 vehicle operating at excessive speed or operating in an erratic
- 21 manner such as weaving in and out of traffic at high speeds or
- 22 swerving across the traveled portion of the roadway.>

By JEFF DANIELSON

S-5035 FILED FEBRUARY 21, 2018

S-5035 -1-



Fiscal Note



Fiscal Services Division

<u>SF 270</u> – Open Enrollment Equality, School Districts (LSB1460XS) Analyst: Jocelyn Gerrietts (515.238.2833) <u>josie.gerrietts@legis.iowa.gov</u> Fiscal Note Version – New

Description

<u>Senate File 270</u> repeals school district voluntary diversity plans set in place in FY 2009 and disallows denial of open enrollment based on those plans. The Bill is effective July 1, 2018.

Background

Voluntary diversity plans were enacted after changes made by the U.S. Supreme Court's ruling *Parents Involved in Community Schools v. Seattle School District No. 1*, 551 U.S. 701 (2007). A voluntary diversity plan had to be adopted by the school district within a certain time frame, could only concern a limited number of factors, and could not use race as a factor. Five lowa school districts enacted voluntary diversity plans, with three districts using socioeconomic status (Davenport Community Schools, Des Moines Public Schools, and Waterloo Community School District) and two districts using English language learner status (West Liberty Community School District and Postville Community School District) as their metrics for denying open enrollment.

Assumptions

- Affected school districts will allow open enrollment out of the district for students who
 previously had been denied open enrollment under voluntary diversity plans.
- Districts that previously adopted a voluntary diversity plan will have an increased amount of open enrollment out, equal to the number of the previous year's requests denied, due to the diversity plan.
- Affected districts will have similar open enrollment requests to the most recent school year, as reported to the Urban Education Network of Iowa.
- The open enrollment window for FY 2019 closes on March 1, 2018; the first year of effect on school districts will be FY 2020.

Fiscal Impact

There is no expected fiscal impact to the State.

Districts with increased open enrollment out will have a total budget reduction equal to the cost of the previous year's State cost per pupil and teacher leadership supplement, as well as the product of any additional non-English speaking weighting for applicable students. See **Table 1** for more information.

Table 1
Fiscal Impact to School Districts Due to Increased Open Enrollment

	Est. Number of New Open Enrollment Out of District	•	n Enrollment s Per Student	To	stimate of otal Funds ving District	
Davenport	109	\$	6,987.90	\$	761,681	
Des Moines	182		6,987.90		1,271,798	
Postville	N/A*		6,987.90		N/A	
Waterloo	64		6,987.90		447,226	
West Liberty	N/A*		6,987.90		N/A	
Open enrollment funds include the previous year's State cost per pupil and teacher leadership categorical funds.						
	*West Liberty and Postville granted all requested open enrollments in FY 2018.					

Since it is unknown which districts students will choose to open enroll into, the fiscal impact to receiving districts cannot be determined.

The estimate also does not include any additional open enrollments due to previous applications and denials. Additional students who were previously denied open enrollment may choose to open enroll, which would increase the fiscal impact on the school district.

Minority Impact

The <u>U.S. Census</u> permits people to identify their race and ethnicity. The table below displays the census estimates as of July 1, 2017, and July 1, 2016, for county data. The population estimate for lowa was 3,100,000.

Table 2
National and Iowa Census Estimates

	Total				African	American Indian/		Hawaiian/ Other		Two or
	Population	Male	Female	Caucasian	American	Alaska Native	Asian	Pacific Islander	Hispanic	More Races
National Census	323.1 million	49.2%	50.8%	72.6%	12.7%	0.8%	5.4%	0.2%	17.8%	3.2%
lowa Census	3.1 million	49.7%	50.3%	91.4%	3.7%	0.5%	2.5%	0.1%	5.8%	1.8%
Black Hawk Co.	172,474	37.8%	51.3%	85.7%	9.2%	0.3%	2.2%	0.3%	4.3%	2.3%
Polk Co.	474,045	49.7%	50.3%	85.7%	6.8%	0.4%	4.7%	0.1%	8.2%	2.3%
Scott Co.	132,904	49.7%	50.3%	86.2%	7.6%	0.4%	2.8%	0.1%	6.6%	3.0%

In addition, according to the 2016 American Community Survey (ACS) report:

- In Black Hawk County (Waterloo Community Schools), 50.7% of families with children under the age of 18 receive SNAP (Supplemental Nutrition Assistance Program) benefits.
- In Polk County (Des Moines Public Schools), 56.3% of families with children under the age of 18 receive SNAP benefits.
- In Scott County (Davenport Community Schools), 56.4% of families with children under the age of 18 receive SNAP benefits.

SNAP benefits are available to families below 130.0% of the federal poverty level, which is similar to the guidelines for the National School Lunch Program (Free and Reduced Lunch). The correlation between SNAP beneficiaries and minority status cannot be determined at this time.

Data collected from other urban center school districts that do not currently have voluntary diversity plans shows a rise in the net open enrollment out of the district over the past eight years.

- Sioux City Community School District had net 188 students open enroll out in FY 2010, compared to net 379 open enrollment out in FY 2017. In that time, the district also had an overall increase in students of color and an increase in percent of students on Free and Reduced Lunch.
- Council Bluffs Community School District had net 341 students open enroll out in FY 2010, compared to net 512 open enrollment out in FY 2016. In that time, the district also had an overall increase in the percent of students on Free and Reduced Lunch.
- lowa City Community School District had net 136 students open enroll out in FY 2010, compared to net 332 students in FY 2017. In that time, the district also had an overall increase in percent of students on Free and Reduced Lunch, as well as an increase in enrollment of students of color.

An impact on minority students cannot be determined at this time. Voluntary diversity plans are based on socioeconomic status and English language learner status, not race. The available data on open enrollment denial due to the voluntary diversity plans does not include data about race. There is not sufficient causative evidence data to conclude an impact on minority students.

Sources

U.S. Census Bureau statistics
Urban Education Network of Iowa survey of districts

<u>Parents Involved in Community Schools v. Seattle School District No. 1</u>, 551 U.S. 701 (2007)

LSA analysis and calculations

/s/ Holly M. Lyons
February 20, 2018

The fiscal note for this Bill was prepared pursuant to Joint Rule 17 and the Iowa Code. Data used in developing this fiscal note is available from the Fiscal Services Division of the Legislative Services Agency upon request.



Fiscal Note



Fiscal Services Division

<u>SF 2234</u> – Probate and Conservatorship Court Fees (LSB5194SV) Analyst: Laura Book (515.205.9275) <u>laura.book@legis.iowa.gov</u> Fiscal Note Version – New

Description

<u>Senate File 2234</u> makes several changes to court costs charged and collected by a clerk of court in connection with probate matters under lowa Code section <u>633.31</u>. The Bill replaces the current fees under lowa Code section <u>633.31</u> and increases or decreases fees for various services related to probate matters.

The Bill sets an administration fee for services performed in estates administered by the clerk of court under lowa Code chapters <u>633</u> and <u>635</u>. The clerk must charge and collect an administration fee in the amount of 0.25% of the value of the gross assets of the decedent's estate minus the value of joint tenancy property, transfers during a person's lifetime, and nonprobate assets. This administration fee must not exceed \$2,500.

For other services performed in conservatorship, the Bill sets an administrative fee of 0.25% of the value of the gross assets of the conservatorship listed in the inventory. The fee must not exceed \$2,500. The Bill also provides that an administrative fee must not be charged on any property transferred to an estate from a conservatorship that has been administered in this State and for which an administration fee has been assessed and paid.

The Bill applies to estates of decedents dying on or after July 1, 2018.

Background

Under current law, Iowa Code section <u>633.31(2)(k)</u> provides a sliding fee scale for services performed in connection with the settlement of an estate. The probate fees collected by clerks of court are deposited in the State General Fund pursuant to Iowa Code section <u>602.8108</u>.

Assumptions

- From FY 2014 to FY 2017, fee revenue from gross estate values declined by an average of 1.0% per year. It is assumed that the fee revenue will continue to decline by 1.0% each year.
- Small estate filings increased by 0.3% from FY 2015 to FY 2016. It is assumed there will be a 0.3% increase per year from FY 2017 to FY 2022.
- It is assumed that the removal of nonprobate assets from the calculation of the gross estate value and the \$2,500 administrative fee cap will reduce the revenue from those fees by an average of 52.0%.
- The Bill will increase the fee for filing a short form probate and filing a petition for probate of will without administration from \$15 to \$20, increase the fee for preparing a certificate and seal from \$10 to \$20, and increase the fee for issuing a clerk's commission to appraisers from \$2 to \$20. During FY 2017, the courts collected a total of \$60,731 from these types of fees. If the new fee amounts had been applied in FY 2017, the total fees collected would have been \$137,375, an increase of \$76,644. It is assumed that the same increase will occur in FY 2019, but the amount will decrease by 1.0% each subsequent year because it is assumed that filings will decline by 1.0% each year.

Senate File 2234 is estimated to result in a negative impact of approximately \$4.5 million per year to the State General Fund, beginning in FY 2019. The removal of nonprobate assets from the calculation of gross estate values and the \$2,500 cap placed on the administrative fee will result in an estimated revenue decrease of 52.0% each year. Although SF 2234 raises several probate fees under lowa Code section 633.31, the increased fees would not offset the modifications to the administrative fee. The following table shows the estimated probate fees to be paid between FY 2019 and FY 2022 under current law and the proposed law, and the estimated impact on the State General Fund.

SF 2234 — Estimated Probate Fee Revenue

Fiscal Year	Current Law	Proposed Law	Difference
2019	\$11,831,000	\$7,322,000	(\$4,509,000)
2020	\$11,712,000	\$7,262,000	(\$4,451,000)
2021	\$11,595,000	\$7,203,000	(\$4,393,000)
2022	\$11,479,000	\$7,144,000	(\$4,335,000)

Source

Judicial Branch

/s/ Holly M. Lyons
February 21, 2018





Fiscal Services Division

SF 2305 – Workers' Compensation Fraud (LSB5360SV)

Analyst: Ron Robinson (515.281.6256) ron.robinson@legis.iowa.gov

Fiscal Note Version – New

Description

<u>Senate File 2305</u> relates to workers' compensation and insurance fraud and other prohibited health service provider practices. The Bill establishes a Workers' Compensation Fraud Unit within the Insurance Fraud Bureau within the Insurance Division of the Department of Commerce. The Bill requires the Unit to employ at least one full-time prosecuting attorney to prosecute all criminal actions which may be brought under this Bill.

The Bill sets forth criminal penalties for engaging in workers' compensation fraud, including fraud committed by employers, workers, insurers, health service providers, employees of insurers, and attorneys. Specifically, the Bill penalizes as a Class D felony the following forms of workers' compensation fraud: benefit fraud, insurance coverage fraud, employer fraud, health service provider fraud, insurance carrier fraud, and attorney fraud. The elements for each crime are enumerated in the Bill. A Class D felony is punishable by confinement for no more than five years and a fine of at least \$750 and not more than \$7,500. The Bill provides that in addition to any other applicable penalties, if a person commits an offense of workers' compensation fraud, a court is required to order the person to pay restitution to persons aggrieved by the violation. The Bill requires 50.0% of the criminal penalty collected to be deposited in the Workers' Compensation Fraud Penalty Fund created in the Bill. Moneys in the Fund are appropriated to the Insurance Division of the Department of Commerce for the benefit of the Workers' Compensation Fraud Unit.

The Bill amends lowa Code chapter <u>85</u> to provide that an employer retains the right to choose an employee's care throughout the course of treatment, including the choice of specialists. The employer is not obliged to authorize a referral for care with a specific provider of services.

The Bill also amends lowa Code chapter <u>85</u> to provide that medical services provided under lowa Code chapters <u>85</u>, <u>85A</u>, or <u>85B</u> must not be billed at a rate higher than the health service provider's standard retail rate for that medical service.

The Bill takes effect upon enactment and applies to acts of fraud or prohibited health service providers' practices committed on or after enactment.

Assumptions

- The penalties going to the Workers' Compensation Fraud Penalty Fund will result in little or no revenue in the first year, a minimal amount of revenue the second year, and an unknown amount of revenue for the Fund in subsequent years. Since the origin of the Insurance Fraud Bureau in 1994, there is no record of seeking recoveries for the costs of investigation and prosecution.
- The lowa Department of Workforce Development, Workers' Compensation Division, has 10 deputy workers' compensation commissioners hearing cases with an average case load of 567
- The Workers' Compensation Division will add an additional deputy workers' compensation commissioner to address the increase in the number of medical fee disputes.

- The Workers' Compensation Division will add an additional deputy workers' compensation commissioner to address the increase in the number of alternate medical care petitions being filed.
- The Insurance Fraud Bureau is required to employ at least one full-time prosecuting attorney, and the prosecuting attorney requires the support of a criminal intelligence analyst and special investigators. The Bureau will add the following additional staff:
 - Attorney 3
 1.0 full-time equivalent (FTE) position
 - Criminal Intelligence Analyst 1.0 FTE position
 - Special Investigators
 6.0 FTE positions
- Each criminal intelligence analyst would work on 25 cases each year.
- Salary costs include benefits and are estimated at entry level with the exception of the Attorney 3 that is estimated using the middle of the salary range.
- The new positions will start April 1, 2018.

Correctional Impact

The correctional impact of <u>SF 2305</u> is estimated to be minimal. Refer to the Legislative Services Agency (LSA) memo addressed to the General Assembly, <u>Cost Estimates Used for Correctional Impact Statements</u>, dated January 8, 2018.

Minority Impact

The minority impact of the Bill is unknown. Refer to the LSA memo addressed to the General Assembly, Minority Impact Statement, dated January 29, 2018, for information related to the minorities in the criminal justice system.

Fiscal Impact

Expanding employers' control over injured workers' treatment will not have a significant impact on the overall cost of workers' compensation claims.

The Workers' Compensation Fraud Penalty Fund will receive little or no revenue in the first two years and an unknown amount of revenue in subsequent years due to the time required to start the Program and collect any penalties.

Implementation of <u>SF 2305</u> will require the expenditure of an estimated \$338,000 in FY 2018 and \$970,000 in FY 2019 and each subsequent year from the Workers' Compensation Fraud Penalty Fund for expenses related to the employment of 8.0 FTE positions by the Insurance Fraud Bureau, as displayed in **Table 1**.

Implementation of <u>SF 2305</u> will require the expenditure of an estimated \$67,000 in FY 2018 and \$235,000 in FY 2019 and each subsequent year from the General Fund for the expenses related to the employment of 2.0 FTE positions by the Iowa Department of Workforce Development, Workers' Compensation Division, as displayed below in **Table 2**.

Table 1

	 FY 2018		FY 2019		FY 2020	
Fraud Fund						
Revenue						
Penalties	\$ 0		Minimal		Unknown	
Total Revenue	\$ 0		Minimal		Unknown	
nsurance Division						
Expenditures						
Salaries	\$ 217,500	\$	870,000	\$	870,000	
Support	57,000		100,000		100,000	
Capital Outlay	 63,000		0		(
Insurance Div. Total Expenditures	\$ 337,500	\$	970,000	\$	970,000	
Insurance Div. Total FTE Positions	8.0		8.0		8.	
Net Impact	\$ (337,500)	\$	(970,000)	\$	(970,000	
FTE Positions	 8.0	-	8.0		8.	

Table 2

Estimated General F			•		
	FY 2018			FY 2019	 FY 2020
Workers' Comp. Div.					
Expenditures					
Salaries	\$	52,500	\$	210,000	\$ 210,000
Support		14,250		25,000	 25,000
Workers' Comp. Div. Total Expenditures	\$	66,750	\$	235,000	\$ 235,000
Workers' Comp. Div. Total FTE Positions		2.0		2.0	 2.0

Sources

Iowa Department of Workforce Development, Workers' Compensation Division

Iowa Department of Commerce, Insurance Division

Iowa Department of Administrative Services

Iowa Department of Human Rights, Criminal and Juvenile Justice Planning Division

Iowa Public Employees' Retirement System

/s/ Holly M. Lyons
February 21, 2018





Fiscal Services Division

SF 2319 – Regulatory Policy Reform (LSB5835SV)

Analyst: Christin Mechler (515.250.0458) christin.mechler@legis.iowa.gov

Fiscal Note Version – New

Description

Senate File 2319 relates to the total number of rules included in the Iowa Administrative Code (IAC), providing that on or after January 1, 2019, the total number of rules shall not exceed the total number of rules existing as of July 1, 2018. On or after January 1, 2022, the total number of rules included in the IAC shall not exceed 66.66% of the total number of rules that were included in the IAC as of July 1, 2018.

Senate File 2319 also requires the Department of Management (DOM), in consultation with the Administrative Rules Coordinator, the Administrative Code Editor, and The Administrative Rules Review Committee (ARRC), to establish and implement a process across all State agencies to facilitate any rulemaking necessary to ensure ongoing compliance with the limitations on the number of rules in the IAC. The DOM is authorized to direct an agency to carry out such rulemaking, and to ensure that the compliance with the department directive is not solely accomplished by combining existing rules or redesignating rules as subrules or subunits of the IAC. The DOM is also required to submit a report detailing the total number of rules included in the IAC to the Governor and the General Assembly by January 5 annually.

Senate File 2319 becomes effective immediately upon enactment.

Background

The rulemaking process is set out in Iowa Code chapter 17A, and applies to all Executive Branch agencies. The IAC contains all administrative rules adopted by State agencies and entities. When legislation is enacted, the IAC often needs to be updated to include administrative rules adopted to effectively implement or administer the new or amended existing law. As a part of the rulemaking process, individual State agencies present their proposed rulemakings to the bicameral and bipartisan Administrative Rules Review Committee (ARRC), which meets on a monthly basis to approve the validity and necessity of any proposed rulemaking. Currently, no single, specific agency is tasked with implementing the rulemaking process across State government, and the ARRC acts as the primary regulatory mechanism in rulemaking administration.

Assumptions

- There are currently over 100 rulemaking entities subject to the rulemaking process and requirements under lowa Code chapter <u>17A</u>.
- As of January 31, 2018, the IAC contains approximately 900 chapters and 26,000 active rulemakings.¹ In order to comply with the requirements of the Bill, active rulemakings would need to be decreased by 8,667 rulemakings.

¹ As defined by <u>SF 2319</u>, active rulemakings do not include those designated in the IAC as "reserved" or "rescinded."

- Given the large scope of the project, it is likely that the DOM will have to hire additional
 positions to implement the requirements of <u>SF 2319</u>. Additionally, as administrative
 rulemaking primarily aids in implementing and interpreting law and prescribing policy,
 procedure, or practice requirements of an Executive Branch agency, it is assumed that
 individuals hired to assist in implementing the proposed rulemaking process will need to
 have a sufficient legal background, such as a licensed attorney.
- Due to widespread subject matter of rulemakings across State government, it is also likely
 that a range of attorney expertise will be required to accommodate any potential implications
 and effects on existing state and federal law. The job classifications of Attorney I, Attorney
 II, and Attorney III will likely be sufficient in accommodating the broad spectrum of
 rulemaking subjects.
- The significant reduction in rulemakings as required by <u>SF 2319</u> is initially expected to result
 in an increased amount of filing and clerical work. It is likely that the DOM will need to hire
 an additional Administrative Assistant to assist with these duties.
- Starting annual salary calculations are based on the <u>Interactive Class and Pay Plan</u> as
 established and administered by the Department of Administrative Services. Annual benefit
 payments are based on the assumed calculation of 30.0% of annual base pay. Starting
 salary and benefit calculations for Attorney I, II, III, and Administrative Assistant I positions
 are listed below.

Position	Total Annual Salary		
Attorney I	\$	68,000	
Attorney II	\$	81,000	
Attorney III	\$	109,000	
Admin. Assistant	\$	46,000	

- General training and hiring costs related to position advertisement, computers, and other technological investments are assumed to range from \$5,000 to \$10,000, depending on the number of individuals hired.
- It is assumed that rescinding or repealing existing rulemakings tied to federal grant matches or funding could lead to a negative impact on individual State agency budgets. As it is unknown how many rulemakings may be subject to such consequences, it is not possible to estimate a potential fiscal impact.
- Additionally, reducing the amount of rulemakings and related regulations may have a
 cost-saving effect on State agencies. As it is unclear how many rulemakings may be
 impacted by the requirements of <u>SF 2319</u>, it is not possible to quantify any cost-savings at
 this time.

The DOM acknowledges that there will be a cost to implementing the requirements of <u>SF 2319</u>, but is unable to provide a cost estimate.

Based on the assumptions above, the Legislative Services Agency (LSA) estimates that <u>SF</u> 2319 may increase DOM expenditures from approximately \$132,000 to \$301,000 annually. Utilizing the annual starting salary and benefit calculations listed above, these ranges are calculated using three distinct hiring scenarios. Ultimately, the Department will have to make the business decision as to what combination of legal expertise is required to implement the

requirements of <u>SF 2319</u>, but given the information available, the following are reasonable estimates of potential costs the DOM may incur.

Hiring Scenario 1:	
Position	Total
Attorney II	\$ 81,000
Admin. Assistant	\$ 46,000
Training/Hiring Costs	\$5,000
Total	\$132,000

Hiring Scenario 2:	
Position	Total
Attorney I	\$ 68,000
Attorney III	\$ 109,000
Admin. Assistant	\$ 46,000
Training/Hiring Costs	\$10,000
Total	\$ 233,000

Hiring Scenario 3:	
Position	Total
Attorney I	\$ 68,000
Attorney I	\$ 68,000
Attorney III	\$ 109,000
Admin. Assistant	\$ 46,000
Training/Hiring Costs	\$10,000
Total	\$ 301,000

Sources

Legislative Services Agency analysis Department of Administrative Services Department of Management

/s/ Holly M. Lyons
February 21, 2018





Fiscal Services Division

<u>SF 2348</u> – Higher Education Expenditures, Tuition for In-Demand Career Fields (LSB5063SV) Analyst: Robin Madison (515.281.5270) <u>robin.madison@legis.iowa.gov</u> Fiscal Note Version – New

Description

<u>Senate File 2348</u> creates a high-demand occupation tax credit up to the amount of qualifying community college tuition and mandatory fees incurred by a taxpayer. The taxpayer must be a resident of lowa who completes a course of study at an lowa community college that qualifies the taxpayer for a high-demand occupation.

Under the provisions of the Bill, a student would sign an agreement with the community college that requires the student to maintain at least a 2.0 grade point average (GPA) on a 4-point scale until the student is issued a credential by the community college for successful completion. The agreement must be for at least two years of study and not more than five years. Upon successful completion of the agreement, the community college would notify the Department of Revenue of the total amount of tuition and mandatory fees paid by the student in earning the credential. The Department of Revenue would issue a tax credit certificate to the taxpayer for the amount certified by the community college.

The taxpayer may apply the credit to Iowa income tax liability for the following five years or until the tax credit is depleted, whichever is earlier. The tax credit is not refundable or transferrable and cannot be applied to a tax year prior to the year in which the tax credit is redeemed.

If the taxpayer enters into active military service or enrolls in an accredited private or public institution in lowa to pursue further education, the tax credit may be extended for an additional two years or until depleted.

The tax credit applies to tax years beginning on or after January 1, 2019.

Assumptions

The estimate includes the following assumptions:

- Completion of a credential requires 64 credit hours at an average cost (tuition and mandatory fees) of \$160 per credit hour in 2017. A growth rate, based on the Consumer Price Index as forecasted by Moody's Analytics, is applied to the 2017 cost per credit hour.
- 2. The first taxpayers to claim the tax credit would enroll as freshmen after January 1, 2019, and complete a credential in May 2021. The earliest date for taxpayers to claim the tax credit would be the 2022 tax filing season (FY 2022), against income earned in 2021.
- 3. The first cohort to sign agreements for the tax credit would have an enrollment of 6,500 students, and enrollment would remain level in subsequent years.
- 4. Approximately 83.0% of students would remain in lowa upon completion of a credential, resulting in 5,400 taxpayers who would be eligible for the tax credit beginning in tax year 2021, when they would earn an average annual wage of \$34,000.

- 5. Based on average earnings growth for young adults, wages for taxpayers eligible for the tax credit would grow at the following rates for the second to the sixth year after completion of a credential: 12%, 9%, 8%, 6%, and 6%.
- 6. Assumed tax rates for the six years after completion of a credential are calculated using the Department of Revenue's individual income tax micro model. This results in the following average tax liability for a taxpayer who completed a credential in 2021:

	A۱	/erage
		Tax
Tax Year	<u>Li</u>	ability
2021	\$	1,047
2022	\$	1,162
2023	\$	1,267
2024	\$	1,368
2025	\$	1,450
2026	\$	1,538
Total	\$	7,832
	`	·

- 7. Taxpayers who are married and file joint returns could use the tax credit to offset the joint tax liability, which could increase the fiscal impact of the tax credit. This potential impact is not included in the estimate because data on marriage rates for eligible taxpayers is not available.
- 8. The following table shows the estimated total tax credit claims made against the tax liabilities by each cohort for the first six years of the program:

Tax Year	1st Cohort	2nd Cohort	3rd Cohort	4th Cohort	5th Cohort	6th Cohort	7th Cohort
2021	\$ 5,732,917						
2022	\$ 6,774,088	\$ 5,847,349					
2023	\$ 7,831,257	\$ 6,909,303	\$ 5,965,692				
2024	\$ 8,941,058	\$ 7,987,573	\$ 7,049,139	\$ 6,088,495			
2025	\$ 9,989,820	\$ 9,119,527	\$ 8,149,232	\$ 7,194,244	\$ 6,214,900		
2026	\$10,860,727	\$10,189,222	\$ 9,304,094	\$ 8,316,982	\$ 7,343,606	\$ 6,345,000	
2027		\$11,077,514	\$10,395,440	\$ 9,495,617	\$ 8,489,654	\$ 7,497,334	\$ 6,484,731

- 9. The Department of Revenue would be required to review over 5,000 applications for the high-demand occupation tax credit each year. This would require hiring one additional full-time equivalent employee to administer the program at a cost of \$120,000 per year.
- 10. The Department of Revenue would incur a one-time cost of \$175,000 to build the new tax credit into the Tax Credit Award, Claim & Transfer Administration System (CACTAS). This would allow the community colleges to file online all required documentation for each student and allow for the timely administration of a high volume of applications.

It is estimated that <u>SF 2348</u> would have the following impact to State General Fund income tax revenue:

	Fiscal	
Fiscal	Impact	
Year	(Millions)	
2019	\$ 0	
2020	\$ 0	
2021	\$ 0	
2022	\$ -5.73	
2023	\$ -12.68	
2024	\$ -20.89	
2025	\$ -30.46	
2026	\$ -41.36	

Source

Department of Revenue

/s/ Holly M. Lyons
February 20, 2018





Fiscal Services Division

SF 2354 – Unemployment Misconduct (LSB5018SV)

Analyst: Ron Robinson (515.281.6256) ron.robinson@legis.iowa.gov

Fiscal Note Version – New

Description

Senate File 2354 specifies employment misconduct related to a claim for unemployment is deemed to have occurred in circumstances specified in the Bill. The lowa Department of Workforce Development (IWD) is responsible for making a determination as to whether an individual is disqualified for unemployment benefits due to being discharged for misconduct. The Bill prohibits the IWD from considering whether, to what extent, or in what manner the employer imposed disciplinary action upon an individual for any past misconduct by the individual.

Background

Under current law, an individual is disqualified from unemployment benefit eligibility if the IWD finds that the individual has been discharged for misconduct in connection with the individual's employment. "Misconduct" is currently defined by the IWD by <u>rule</u>.

Assumptions

- The Bill will require further questions, development of the record, and additional witnesses, as well as documentary evidence related to work rules, written or verbal orders, or instructions alleged to have been violated. This will result in the IWD adding the following staff:
 - Fact Finders
 Administrative Law Judge
 2.0 FTE positions
 1.0 FTE position
- The IWD will need to do an emergency rule change and develop, draft, and have rules adopted. The IWD will also train all staff on those new rules, modify the employer handbook, and develop training materials, resulting in the IWD adding staff for one year equal to 1.0 FTE position, divided between agency attorneys, management, and trainers.
- Salary costs include benefits and are estimated at the entry level of the salary range for each position.

Fiscal Impact

<u>Senate File 2354</u> will result in the IWD expending an estimated \$411,000 for 4.0 FTE positions in FY 2019 and \$311,000 and 3.0 FTE positions in subsequent years, to be paid from the Unemployment Insurance Federal Base Grant.

Sources

Iowa Department of Workforce Development Iowa Department of Administrative Services Iowa Board of Regents

/s/ H	lolly M. Lyons	
Febru	uary 21, 2018	





Fiscal Services Division

<u>SF 2359</u> – Open Enrollment Equality, School Districts (LSB1460SV) Analyst: Jocelyn Gerrietts (515.238.2833) josie.gerrietts@legis.iowa.gov Fiscal Note Version – New

Description

<u>Senate File 2359</u> repeals school district voluntary diversity plans set in place in FY 2009 and disallows denial of open enrollment based on those plans. The Bill is effective July 1, 2018.

Background

Voluntary diversity plans were enacted after changes made by the U.S. Supreme Court's ruling *Parents Involved in Community Schools v. Seattle School District No. 1*, 551 U.S. 701 (2007). A voluntary diversity plan had to be adopted by the school district within a certain time frame, could only concern a limited number of factors, and could not use race as a factor. Five lowa school districts enacted voluntary diversity plans, with three districts using socioeconomic status (Davenport Community Schools, Des Moines Public Schools, and Waterloo Community School District) and two districts using English language learner status (West Liberty Community School District and Postville Community School District) as their metrics for denying open enrollment.

Assumptions

- Affected school districts will allow open enrollment out of the district for students who
 previously had been denied open enrollment under voluntary diversity plans.
- Districts that previously adopted a voluntary diversity plan will have an increased amount of open enrollment out, equal to the number of the previous year's requests denied, due to the diversity plan.
- Affected districts will have similar open enrollment requests to the most recent school year, as reported to the Urban Education Network of Iowa.
- The open enrollment window for FY 2019 closes on March 1, 2018; the first year of effect on school districts will be FY 2020.

Fiscal Impact

There is no expected fiscal impact to the State.

Districts with increased open enrollment out will have a total budget reduction equal to the cost of the previous year's State cost per pupil and teacher leadership supplement, as well as the product of any additional non-English speaking weighting for applicable students. See **Table 1** for more information.

Table 1
Fiscal Impact to School Districts Due to Increased Open Enrollment

	Est. Number of New Open Enrollment Out of District	•	n Enrollment s Per Student	Estimate of Total Funds Leaving District		
Davenport	109	\$	6,987.90	\$	761,681	
Des Moines	182		6,987.90		1,271,798	
Postville	N/A*		6,987.90		N/A	
Waterloo	64		6,987.90		447,226	
West Liberty	N/A*		6,987.90		N/A	
Open enrollment funds include the previous year's State cost per pupil and teacher leadership categorical funds.						
	*West Liberty and Postville granted all requested open enrollments in FY 2018.					

Since it is unknown which districts students will choose to open enroll into, the fiscal impact to receiving districts cannot be determined.

The estimate also does not include any additional open enrollments due to previous applications and denials. Additional students who were previously denied open enrollment may choose to open enroll, which would increase the fiscal impact on the school district.

Minority Impact

The <u>U.S. Census</u> permits people to identify their race and ethnicity. The table below displays the census estimates as of July 1, 2017, and July 1, 2016, for county data. The population estimate for lowa was 3,100,000.

Table 2
National and Iowa Census Estimates

	Total				African	American Indian/		Hawaiian/ Other		Two or
	Population	Male	Female	Caucasian	American	Alaska Native	Asian	Pacific Islander	Hispanic	More Races
National Census	323.1 million	49.2%	50.8%	72.6%	12.7%	0.8%	5.4%	0.2%	17.8%	3.2%
lowa Census	3.1 million	49.7%	50.3%	91.4%	3.7%	0.5%	2.5%	0.1%	5.8%	1.8%
Black Hawk Co.	172,474	37.8%	51.3%	85.7%	9.2%	0.3%	2.2%	0.3%	4.3%	2.3%
Polk Co.	474,045	49.7%	50.3%	85.7%	6.8%	0.4%	4.7%	0.1%	8.2%	2.3%
Scott Co.	132,904	49.7%	50.3%	86.2%	7.6%	0.4%	2.8%	0.1%	6.6%	3.0%

In addition, according to the 2016 American Community Survey (ACS) report:

- In Black Hawk County (Waterloo Community Schools), 50.7% of families with children under the age of 18 receive SNAP (Supplemental Nutrition Assistance Program) benefits.
- In Polk County (Des Moines Public Schools), 56.3% of families with children under the age of 18 receive SNAP benefits.
- In Scott County (Davenport Community Schools), 56.4% of families with children under the age of 18 receive SNAP benefits.

SNAP benefits are available to families below 130.0% of the federal poverty level, which is similar to the guidelines for the National School Lunch Program (Free and Reduced Lunch). The correlation between SNAP beneficiaries and minority status cannot be determined at this time.

Data collected from other urban center school districts that do not currently have voluntary diversity plans shows a rise in the net open enrollment out of the district over the past eight years.

- Sioux City Community School District had net 188 students open enroll out in FY 2010, compared to net 379 open enrollment out in FY 2017. In that time, the district also had an overall increase in students of color and an increase in percent of students on Free and Reduced Lunch.
- Council Bluffs Community School District had net 341 students open enroll out in FY 2010, compared to net 512 open enrollment out in FY 2016. In that time, the district also had an overall increase in the percent of students on Free and Reduced Lunch.
- lowa City Community School District had net 136 students open enroll out in FY 2010, compared to net 332 students in FY 2017. In that time, the district also had an overall increase in percent of students on Free and Reduced Lunch, as well as an increase in enrollment of students of color.

An impact on minority students cannot be determined at this time. Voluntary diversity plans are based on socioeconomic status and English language learner status, not race. The available data on open enrollment denial due to the voluntary diversity plans does not include data about race. There is not sufficient causative evidence data to conclude an impact on minority students.

Sources

U.S. Census Bureau statistics
Urban Education Network of Iowa survey of districts
Parents Involved in Community Schools v. Seattle School District No. 1, 551 U.S. 701 (2007
LSA analysis and calculations

/s/ Holly M. Lyons
February 21, 2018





Fiscal Services Division

<u>SF 2366</u> – Veterans Affairs Commission and Trust Fund Expenditures (LSB5263HV) Analyst: Kent Ohms (515.971.7053) <u>kenneth.ohms@legis.iowa.gov</u> Fiscal Note Version – New

Description

<u>Senate File 2366</u> makes the following changes in the Department of Veterans Affairs:

- Increases the membership on the Commission of Veterans Affairs by two members.
- Permits expenditures from the Iowa Veterans Trust Fund for cemetery grant development services provided by the Department of Administrative Services to not be repaid.
- Increases the spendable amount of revenue from the Iowa Lottery Authority transfer to \$500,000.
- Adds two new assistance categories from the Veterans Trust Fund benefits related to homelessness and rental housing assistance incidental costs.

Background

The <u>Veterans Trust Fund</u> was created in 2003 to assist veterans who meet certain income and asset guidelines. The Fund has received revenue from a variety of sources over the years and the goal outlined in lowa Code section <u>35A.13(6)</u> is to have a principal balance of \$50.0 million. Currently, the lowa Lottery Authority transfers \$2.5 million of gaming profits annually to the Fund, of which \$300,000 is made available to be spent on benefits for veterans or their families. Interest earned on the Fund is also available for awards.

Assumptions

- The lowa Lottery will have sufficient profits to transfer \$2.5 million each year.
- The current balance in the Veterans Trust Fund is \$28.6 million.
- The Veterans Trust Fund balance currently grows at \$2.2 million annually.
- Some Commission of Veterans Affairs members decline reimbursement for expenses.

Fiscal Impact

No impact to the General Fund.

Veterans Trust Fund

Increasing the spendable portion of the Lottery transfer by \$200,000 will permit more assistance awards to be granted from the Veterans Trust Fund. Under current law, the Fund is estimated to reach \$50.0 million by FY 2028. Senate File 2366 is estimated to make that goal achieved by FY 2029, one year later. During that time frame, an additional \$2.2 million is estimated to potentially be available to be awarded.

Increased award categories will have minimal fiscal impact and be limited to available funding.

Services from the Department of Administrative Services are estimated to be minimal.

Veterans License Plate Fee Fund

Additional costs for new Commission members are estimated to be minimal.

Sources

Department of Veterans Affairs lowa Lottery Authority

 /s/ Holly M. Lyons
February 20, 2018





Fiscal Services Division

HF 2297 – Boiler Inspections (LSB5645HV.1)

Analyst: Ron Robinson (515.281.6256) ron.robinson@legis.iowa.gov

Fiscal Note Version – As amended and passed by the House

Description

<u>House File 2297</u>, as amended and passed by the House, relates to boiler and unfired steam pressure vessel inspections and specifies the following:

- Steel hot water boilers and other objects will no longer be required to have an external inspection for years in which an internal inspection takes place.
- Low pressure steam boilers in dry lay-up will be required to have an internal inspection in lieu of an external inspection.
- Inspection exemptions for water heaters used for potable water are expanded to include larger capacity heaters and heaters with higher burner input.

Assumptions

- The annual certification fee is \$40, and approximately 7,600 certifications issued by the Division of Labor under the Iowa Department of Workforce Development (IWD) are impacted by the changes to the burner input.
- An inspection fee is \$55, and the IWD performs approximately 1,400 inspections annually on the lower burner input heaters, with insurance company employees performing the remaining inspections.
- Information is not available about the number of heaters impacted by the changes to the inspection exemptions based on the size of the heater.
- The reduction in inspections performed by the IWD will reduce the need for salary and travel costs of 1.0 FTE position.

<u>House File 2297</u> will eliminate an estimated 7,600 certifications and 1,400 inspections, thereby reducing the net revenue to the Boiler and Pressure Vessel Safety Revolving Fund by an estimated \$274,000 annually beginning with FY 2019.

Estimated Boiler and Pressure Vessel Safety Revolving Fund								
Revenue and Expenditures								
	Es	Est. FY 2018		FY 2019		Est. Annual Impact		
Revenue								
Boiler Fund (Fees)	\$	1,347,000	\$	966,000	\$	(381,000)		
Total Revenue	\$	1,347,000	\$	966,000	\$	(381,000)		
Expenditures								
Salaries	\$	666,000	\$	566,000	\$	(100,000)		
Support		65,000		65,000		-		
Travel		124,000		117,000		(7,000)		
Total Expenditures	\$	855,000	\$	748,000	\$	(107,000)		
Net Impact	\$	492,000	\$	218,000	\$	(274,000)		
FTEs		8.00		7.00		-1.00		

Source

Iowa Department of Workforce Development

